

Great Eastern Country Zone

Minutes

Merredin Regional Community & Leisure Centre Function Room

23 August 2018

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Great Eastern Country Zone

Meeting to be held at the Merredin Regional Community & Leisure Centre Function Room

Commenced at 9.30am, Thursday 23 August 2018

Minutes

1. OPENING AND WELCOME

The Zone President, Cr Cole, opened the meeting at 9.30am welcoming all in attendance.

2. ATTENDANCE AND APOLOGIES

Attendance

Cr Rhonda Cole (Chair) President, Shire of Narembeen

Cr Kellie Mortimore Deputy President, Shire of Narembeen

Cr Alan Wright
Cr Stephen Strange
Mr Darren Mollenoyux
Cr Sue Meeking
Ms Mia Dohnt
Cr Glenice Batchelor
Cr Alison Harris

Councillor, Shire of Narembeen
President, Shire of Bruce Rock
President, Shire of Kondinin
CEO, Shire of Kondinin
Councillor, Shire of Tammin
Councillor, Shire of Ounderdin

Mr Neville Hale Joint CEO, Shires of Cunderdin and Tammin

Cr Karin Day President, Shire of Westonia Mr Jamie Criddle CEO, Shire of Westonia

Cr Mal Willis Deputy President, Shire of Merredin

Cr Julie Flockart Councillor, Shire of Merredin CEO, Shire of Merredin

Cr Tony Sachse President, Shire of Mt Marshall
Mr John Nuttall CEO, Shire of Mt Marshall
Cr Melanie Brown President, Shire of Trayning

Cr Geoff Waters
Mr Paul Sheedy
Cr Rod Forsyth
Cr Onida Truran

Deputy President, Shire of Trayning
Acting CEO, Shire of Trayning
President, Shire of Kellerberrin
President, Shire of Yilgarn

Cr Wayne Dellabosca Deputy President, Shire of Yilgarn

Mr Peter Clarke
Cr Eileen O'Connell
Cr Jim Taylor
Cr Gary Shadbolt
Mr Dirk Sellenger

A/CEO, Shire of Yilgarn
President, Shire of Nungarin
Councillor, Shire of Mukinbudin
CEO, Shire of Mukinbudin

Mr Tony Brown – Zone Executive Officer

Anne Banks-McAllister - Regional Cooperation Manager

Guests

Dr Ken Parker, Department of Local Government, Sport & Cultural Industries Kath Brown, Electorate Officer, Office of the Member for Central Wheatbelt, Hon Mia Davies Karen Strange, Deputy Chair, Wheatbelt RDA Craig Manton, Regional Manager Wheatbelt, Main Roads Department

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Apologies

Cr Ken Hooper President, Shire of Merredin

Cr Ramesh Rajagoplan Deputy President Shire of Bruce Rock Cr Nick Gillett Deputy President, Shire of MT Marshall

Cr Dennis Whisson
Cr Ricky Storer
Mr David Burton
Mr Raymond Griffiths
Mr Chris Jackson
President, Shire of Cunderdin
President, Shire of Koorda
CEO, Shire of Kellerberrin
CEO, Shire of Narembeen

Mr Cliff Simpson Roadwise, WALGA

Hon Mia Davies, MLA, Member for Central Wheatbelt Hon Martin Aldridge MLC Member for Agricultural Region

Hon Melissa Price MP Member for Durack

Hon Jim Chown MLC Member for Agricultural Region

Ms Mandy Walker, Director Regional Development RDA Wheatbelt

Ms Sharon Broad, Regional Manager Goldfields & Agricultural Region Water Corporation

Ms Wendy Newman, CEO Wheatbelt Development Commission

Attachments

The following were provided as attachments to the agenda:

- 1. Great Eastern Country Zone Minutes 28 June 2018.
- 2. Great Eastern Country Zone Executive Committee Minutes 2 August 2018.
- 3. State Council Agenda via link: https://walga.asn.au/getattachment/About-WALGA/Structure/State-Council/Agendas-and-Minutes/Agenda-State-Council-7-September-2018-with-attachments.pdf.aspx
- 4. President's Report Distributed prior to the meeting

3. <u>DECLARATIONS OF INTEREST</u>

Nil

4. ANNOUNCEMENTS

Nil

5. GUEST SPEAKERS / DEPUTATIONS

5.1 Economic Development in Local Government

Anne Banks-McAllister, Regional Capacity Building Manager, WALGA

WALGA has initiated a project to develop a Framework to guide the economic development activities of Local Governments in Western Australia. Supported by an Industry Reference Group, the project will deliver:

- A Local Government Economic Development Framework based on research and practice about the role of Local Government in economic development, including guidance on approaches to support local business and the development of local and regional economies,
- A discussion paper detailing the outcomes of the project's research and areas for further development,
- An Economic Development Policy and Advocacy Strategy, and
- A strategy for on-going sector support and training

An overview of the Project's progress to date was presented, including research findings from across Local Government and the business sector. Included in the presentation was an opportunity for input from the Zone meeting to inform the development of the Framework.

A copy of the presentation is attached.

5.2 Local Government Act Review

Department of Local Government and Cultural Industries

Dr Ken Parker from the Department of Local Government, Sport & Cultural Industries provided a presentation on Phase 1 and 2 of the Local Government Act review.

A copy of the presentation is attached.

6. MINUTES

6.1 Confirmation of Minutes from the Great Eastern Country Zone meeting held Thursday 28 June 2018 (Attachment)

The Minutes of the Great Eastern Country Zone meeting held on Thursday 28 June 2018 have previously been circulated to Member Councils.

RESOLUTION

Moved: Cr O'Connell Seconded: Cr Truran

That the minutes of the Great Eastern Country Zone meeting held Thursday 28 June 2018 are confirmed as a true and accurate record of the proceedings subject to adding apologies for the President and CEO of the Shire of Mukinbudin and adding the attendance of Cr Julie Flockart from the Shire of Merredin.

CARRIED

6.2 Business Arising from the Minutes of the Great Eastern Country Zone Meeting Thursday 28 June 2018

6.2.1 Education Department Spending Cuts (7.3)

It was resolved to invite the Regional Director of Education to the August meeting of the Zone. The Executive Committee in considering guest speakers have recommended prioritising Economic Development and the Local Government Act Review for August and consider Education for early to mid-2019.

Noted

6.3 Minutes from the Great Eastern Country Zone Executive Committee Meeting held Thursday 2 August 2018

RESOLUTION

Moved: Cr Sasche Seconded: Cr Truran

That the Minutes of the Meeting of the Great Eastern Country Zone Committee Meeting held Thursday 2 August 2018 be endorsed.

CARRIED

7. ZONE BUSINESS

Nil

8. ZONE REPORTS

8.1 Zone President Report

Cr Rhonda Cole

Cr Cole advised that the handover of Executive Officer position has been smooth and acknowledged the efforts of Bruce Wittber and Helen Westcott.

The Executive Committee held a committee meeting in Perth, in conjunction with the Local Government convention. The Executive Committee have prioritized the following issues for 2018/19;

- Local Government Act review
- Economic Development
- Telecommunications
- Education

RESOLUTION

Moved: Cr O'Connell Seconded: Cr Sasche

That the Zone President Report be received

CARRIED

8.2 Local Government Agricultural Freight Group

Cr Rod Forsyth

Attached are the Minutes of the Group's meeting held 13 August 2018.

Cr Forsyth drew attention to -

- Zone's are requested to consider for endorsement, the amendments to the Group's Terms of Reference. The amendments provide for –
 - 1. PGA of WA and WA Farmers to become non-voting participates on the Group.
 - 2. Deleting the President of WALGA as a formal member. When the Group was first formed the WALGA President was actively involved. In recent years the WALGA President involvement has diminished and they no longer attend meetings. The Group felt it was appropriate to remove the reference to the WALGA President. WALGA's is represented by the Executive Manager for Infrastructure at an administration level.
- The changes to the Harvest Mass Management Scheme for the 2018/2019 harvest. Zone's are
 requested to remind their Local Governments to encourage farmers and transport operators to
 submit their applications for the HMMS Road List as soon as possible to ensure that Main Roads
 has time to assess and endorse applications before harvest commences.

RESOLUTION

Moved: Cr Forsyth Seconded: Cr Strange

That the Zone endorse the changes to the Terms of Reference for the Local Government Agricultural Freight Group

CARRIED

RESOLUTION

Moved: Cr Truaran Seconded: Cr Meeking

That the Report be received

CARRIED

8.3 Wheatbelt District Emergency Management Committee (Wheatbelt DEMC)

Cr Tony Sache

There has not been a Wheatbelt DEMC meeting since the last WALGA Great Eastern Country Meeting on 28th June 2018. The next Wheatbelt DEMC meeting is scheduled for 18th October 2018.

The Wheatbelt District Emergency Management Advisor, Yvette Grigg has advised Wheatbelt DEMC that the Shires of Yilgarn and Westonia, through their LEMC, are having/have held a joint local risk workshop in Southern Cross on 21st August. The risks assessed will be Fire, Earthquake and a Human Epidemic.

Yvette has also notified the Wheatbelt DEMC that the Shire of Bruce Rock endorsed their reviewed set of Local Emergency Management Arrangements (LEMA) at their LEMC meeting on 13th August, 2018. These will be tabled at the next Council Meeting. They have been checked for compliancy and found to meet the requirements of our State EM Arrangements. There is a period of comment from Wheatbelt DEMC on this until 31st August 2018.

<u>Communications:</u> At the WALGA Mayor's and Presidents Policy Forum in Perth on 31st July 2018 under "Emerging Issues", several comments were made relating to a lack of communications and associated failures during power outages. This was along the same lines as what has previously been identified at Wheatbelt DEMC and GECZ. Of note was a preceding address by the head of NBN in WA, Rachel McIntyre. It would seem that if there is power available for NBN Satellite and VOIP services, then this form of communication should not be affected by Communication outages with Telstra back up battery failure. It is also likely that CRISP Wireless VOIP and internet services would not be affected. However this will need to be confirmed. It would of course be necessary to have generator backup for either Telstra Satellite or Crisp Wireless to be of any value with these outages.

RESOLUTION

Moved: Cr Waters

Seconded: Cr Mortimore

That the Report be received

CARRIED

9. WESTERN AUSTRALIAN LOCAL GOVERNMENT ASSOCIATION (WALGA) BUSINESS

9.1 State Councillor Report

Cr Stephen Strange

Road Funding Agreement

State Council endorsed signing of the State Road Funds to Local Government Agreement by Flying Minute in the week prior to the July State Council meeting.

Policy for Restricted Access Vehicles on Roads not on an Approved Network during Harvest

State Council adopted a policy supporting continuation of the Harvest Mass Management Scheme to enable heavy vehicles to travel between the farm and the RAV network during harvest. Further, WALGA is advocating for Main Roads to work with stakeholders to find an alternative solution to the proposed requirement for an agricultural pilot on unassessed roads prior to the 2018 harvest.

- WALGA Executive Committee will be overseeing the recruitment process for a new CEO as Ricky Burges will retire in September 2019. The process will commence just after Christmas 2018.
- 2018 Local Government Convention Positive feedback has been received on this year's convention.
- September Meeting of State Council

The September State Council meeting will be hosted in the Northern Country Zone at Dongara in the Shire of Irwin. The program includes a Zone Forum and dinner on Thursday 6 September, to be followed by the State Council meeting on Friday 7 September.

RESOLUTION

Moved: Cr Wright

Seconded: Cr O'Connell

That the Report be received

CARRIED

9.2 WALGA Status Report

Mr Tony Brown, Executive Officer

BACKGROUND

Presenting the status Report for August 2018 which contains WALGA's responses to the resolutions of previous Zone Meetings.

2018 June 29	That a new point 2 ho			Ian Duncan
2018 June 28 State Council Agenda Item 5.4 Policy for Restricted Access Vehicles on Roads not on an Approved Network During Harvest	That a new point 3 be added to the recommendation; 3. Seek alternatives to the requirement for an agricultural pilot to accompany the RAV combination on roads that are not included in the RAV network.	On 26 July 2018 WALGA met with Heavy Vehicle Services (HVS) and other key stakeholders. HVS will continue the Harvest Mass Management Scheme (HMMS) into the future. HVS revised the HMMS model for the 2018/2019 harvest. The revised model is: • The farmer or transport operator must complete and submit to HVS a HMMS Road List Form to identify roads intended to be travelled on from the paddock to the nearest road approved for RAV access; and identify the RAV category to be used on the proposed roads. • HVS will undertake a desk-top assessment of the proposed roads having regard to the RAV category nominated for use on those roads. Based on the assessment, HVS may approve use of the proposed non-RAV rated roads for the 2018/2019 harvest under the HMMS. • Where nominated roads do not meet minimum requirements for the nominated RAV category, those roads will be subject to conditions e.g. 40km/h speed limit; flashing light on the prime mover; etc. • The Road List Form will be endorsed by HVS and returned to the applicant. The form must be carried in the heavy vehicle and be provided on demand. A spotter must be used at intersections on non-RAV rated roads to manage negotiating the intersection (particularly in terms of other traffic), sight distances, sweep paths, etc. until the heavy vehicle reaches the road approved for RAV access.	August 2018	Ian Duncan Executive Manager Infrastructur e iduncan@wa Iga.asn.au 9213 2031
2017 November 30 Zone Agenda Item 9.2 WALGA Status Report	That the Great Eastern Country Zone notes the: 1. State Councillor Report; and 2. WALGA Status Report and requests that WALGA express its disappointment to the Office of Emergency Management that there has been no progress on this important emergency management issue and in the event that the matter cannot be progressed WALGA be requested to take the	WALGA has reopened discussions with the Office of Emergency Management on this matter and will advise the zone of feedback directly. The Emergency Management Policy Unit are coordinating further briefings and are collecting information from the relevant zones to ensure the sectors concerns can be raised with the relevant parties. Great Southern and Great Eastern Country are both experiencing issues in this area.	August 2018	Joanne Burges Executive Manager, People & Place jburges@wal ga.asn.au 9213 2018

2018 April 26 Zone Agenda Item 7.6 Power/Teleco mmunication Outages Across the Great Eastern Country Zone During the 2018 Easter Weekend	issue up with the Minister for Emergency Management. That the Great Eastern Country Zone in conjunction with WALGA and the State Emergency Management Committee seek meetings with relevant Commonwealth agencies to develop resolutions to the ongoing Telecommunication failures being experienced in parts of the central and eastern Wheatbelt.	WALGA will meet with the Great Eastern Country Zone to investigate the options available to assist with this matter. Further information from CEOs in the zone would be beneficial as the Association notes that two have responded since the Executive emailed on 18 April 2018. The Emergency Management Policy Unit are coordinating further briefings and collecting information from the relevant zones to ensure the sectors concerns can be raised with the relevant parties. Great Southern and Great Eastern Country Zones are experiencing issues in this area.	August 2018	Joanne Burges Executive Manager People and Place jburges@wal ga.asn.au 9213 2080
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ZONE COMMENT

This is an opportunity for Member Councils to consider the response from WALGA in respect to the matters that were submitted at the previous Zone Meeting.

RESOLUTION

Moved: Cr Day Seconded: Cr Truran

That the Great Eastern Country Zone notes the WALGA Status Report.

CARRIED

9.3 Review of WALGA State Council Agenda – Matters for Decision

Mr Tony Brown, Executive Officer

BACKGROUND

WALGA State Council meets five times each year and as part of the consultation process with Member Councils circulates the State Council Agenda for input through the Zone structure.

The full State Council Agenda can be found via link: https://walga.asn.au/getattachment/About-WALGA/Structure/State-Council/Agendas-and-Minutes/Agenda-State-Council-7-September-2018-with-attachments.pdf.aspx

The Zone is able to provide comment or submit an alternative recommendation that is then presented to the State Council for consideration.

5.1 Local Government Act Review

WALGA Recommendation

That WALGA:

- 1. Support the policy positions announced by the Minister for Local Government relating to phase 1 of the Local Government Act review process in relation to:
 - a. Acceptance and declaration of gifts;
 - b. Universal training;

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- c. Standards of behaviour;
- d. CEO Recruitment and Performance:
- e. Public notices and access to information; and,
- f. Administrative efficiencies.
- 2. Seek a formal commitment from the Minister for Local Government that WALGA and Local Government Professionals WA now actively participate in the legislative drafting process to develop the Local Government Amendment Bill relating to Phase 1 of the Review;
- 3. Note the process for phase 2 of the Act review process and encourage Local Governments and Zones to provide input; and,
- 4. Acknowledge the timely progress of the Local Government Act Review and the Minister for Local Government's ongoing prioritisation of the Review within his portfolio of responsibilities.

ZONE COMMENT:

The Association has been successful in obtaining the majority of requests the sector put forward in the proposed amendments to Phase 1 of the Act review process.

In particular, the Minister has accepted the sectors position on amending he gift provisions.

It is noted that the Minister is proposing Universal Training which is a requirement for new Elected Members to undertake five foundational competencies covering the following:

- Understanding Local Government;
- Serving on Council;
- Understanding Financial Reports and Budgets;
- · Conflicts of Interest; and
- Meeting procedures and Debating.

These subjects will be available in person or electronically. There will also be a requirement for an online induction for candidates prior to election so they better understand the role of a Council member and laws covering election campaigning.

In respect to Phase 2 of the Act review all Local Governments and Zones are encouraged to provide input through the consultation process.

Zone supports the WALGA Recommendation.

5.2 Stop Puppy Farming – Local Government Consultation

WALGA Recommendation

That WALGA:

- 1. Welcomes a cost modelling review of the financial impact on Local Governments of any new legislation to Stop Puppy Farming;
- 2. Acknowledges the benefit of mandatory de-sexing of dogs not used for approved breeding purposes;
- 3. Supports a centralised dog registration system that is developed, operated and maintained by State Government;
- 4. Supports the introduction of compulsory registration of dog breeders;
- 5. Supports appropriate legislative exemptions for livestock working dogs in recognition of their special breeding requirements; and
- 6. Supports the transition of pet shops to adoption centres.

ZONE COMMENT:

It is important for the Zone to note that WALGA is advocating for legislative exemptions for livestock working dogs in recognition of their special breeding requirements.

Support

5.3 Interim Submission on Green Paper – Modernising WA's Planning System: Concepts for a Strategically Led System

WALGA Recommendation

That the interim submission to the Independent Planning Reform Team's Green Paper - *Modernising WA's Planning System: Concepts for a strategically-led system*, be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.4 Regional Health Services in Western Australia – Survey of Local Governments

WALGA Recommendation

That the recommendations of the WALGA Regional Health Services in Western Australian Survey of Local Governments be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.5 WA Foodborne Illness Reduction Strategy

WALGA Recommendation

That the WA Food-borne Illness Reduction Strategy be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.6 Developing a National Plan on Elder Abuse – Interim Submission

WALGA Recommendation

That the recommendations of the WALGA *Developing a National Plan on Elder Abuse – Interim Submission* be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.7 Vehicle Emissions

WALGA Recommendation

That WALGA:

1. Supports the consideration, where possible, of vehicle emissions during planning, designing and construction of large scale infrastructure projects.

- 2. Supports the consideration of vehicle emissions during the process of purchasing new fleet, in addition to fleet policies.
- 3. Supports the consideration of policies that facilitate the adoption of electric vehicles and electric vehicle charging infrastructure.
- 4. Advocates to the proposed Infrastructure Western Australia body, when it is established by the State Government, to consider vehicle emissions as part of the assessment process and costbenefit analysis for projects.
- 5. Advocates to Infrastructure Australia to consider vehicle emissions such as particulate matter, other than greenhouse gas emissions, during the assessment of projects.
- 6. Advocates to State Government for the broader implementation of the Department of Water and Environmental Regulation 'CleanRun' roadside emissions monitoring program, as a behaviour change initiative which has the potential to reduce fuel consumption.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.8 Interim Submission to the Independent Review of the Strategic Assessment of the Perth and Peel Regions

WALGA Recommendation

That the interim submission to the Independent Review of the Strategic Assessment of the Perth and Peel Regions be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.9 Interim Submission on Proposed new Biodiversity Conservation Regulations and Ministerial Guidelines

WALGA Recommendation

That WALGA's interim submission to the Department of Biodiversity, Conservation and Attractions supporting the new Biodiversity Conservation Regulations and Ministerial Guidelines be endorsed.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

5.10 2018 WALGA Annual General Meeting

WALGA Recommendation

That:

- 1. The Motions passed by the 2018 Annual General Meeting be noted; and,
- 2. Items 4.2, 4.3 and 4.4 be forwarded to the relevant State Council Policy Teams for action.

ZONE COMMENT:

Zone supports the WALGA Recommendation.

RESOLUTION

Moved: Cr Brown Seconded: Cr Flockart

That the Great Eastern Country Zone endorses all recommendations contained in the WALGA

State Council Agenda.

CARRIED

9.4 Review of WALGA State Council Agenda – Matters for Noting / Information

Mr Tony Brown, Executive Officer

- 6.1 State and Local Government Partnership Agreement Update
- 6.2 Strata Titles Amendment Bill 2018 and the Community Titles Bill 2018
- 6.3 Bicycle Share Schemes
- 6.4 Report Municipal Waste Advisory Council (MWAC)

9.5 Review of WALGA State Council Agenda - Organisational Reports

7.1 Key Activity Reports

- 7.1.1 Report on Key Activities, Environment and Waste Unit
- 7.1.2 Report on Key Activities, Governance and Organisational Services
- 7.1.3 Report on Key Activities, Infrastructure
- 7.1.4 Report on Key Activities, People and Place

9.6 Review of WALGA State Council Agenda – Policy Forum Reports

7.2 Policy Forum Reports

- 7.2.1 Mayors/Presidents Policy Forum
- 7.2.2 Mining Community Policy Forum
- 7.2.3 Container Deposit Legislation Policy Forum
- 7.2.4 Freight Policy Forum

9.7 WALGA President's Report

The WALGA Presidents Report will be provided prior to the meeting.

RESOLUTION

Moved: Cr Shadbolt Seconded: Cr Waters

That the Great Eastern Country Zone notes the following reports contained in the WALGA State Council Agenda.

- Matters for Noting/Information
- Organisational Reports
- Policy Forum Reports; and
- WALGA President's Report

CARRIED

10. AGENCY REPORTS

10.1 Wheatbelt RDA

Karen Strange, Deputy Chair Wheatbelt RDA attended the meeting and is available to discuss any regional issues with Zone delegates.

11. MEMBERS OF PARLIAMENT

Nil

12. EMERGING ISSUES

12.1 Royal Commission into Institutional Responses to Child Sex Abuse

The Royal Commission into Institutional Responses to Child Sexual Abuse Final Report was received in December 2017. On 27 June 2018, Premier Mark McGowan, Attorney General John Quigley and Child Protection Minister Simone McGurk released the WA Government's response to the Royal Commission's recommendations, apologised to people affected by child sexual abuse in government institutions, and announced that WA will join the National Redress Scheme.

One of the Royal Commission's recommendations specifically applies to Local Government, with other areas of impact including businesses, community organisations and the broader community. The Department of Local Government, Sport and Cultural Industries (DLGSC), WALGA and LG Professionals WA are engaging Local Governments in the consultation process to be run from July to October 2018. Feedback received during this time will help inform WA's implementation plan to help build communities, in which children are safe.

Zone Comment

The Zone were concerned at the implications and responsibility for Local Governments on this issue.

Further information will be provided to the Zone on the matter. Jo Burges, Executive Manager People and Place, WALGA will be requested to provide some information.

13. URGENT BUSINESS

13.1 Local Government Act Review - Phase 2 Consultation

A Zone forum to be organized on the Local Government Act Review relating to phase 2.

Resolved

That the Zone Executive Officer arrange a suitable date for a zone forum on the Act review when information is available.

14. DATE, TIME AND PLACE OF EXT MEETINGS

Thursday 8 November 2018 - Teleconference meeting of the Great Eastern Country Zone Executive Thursday 29 November 2018 – In person meeting of the Great Eastern Country Zone in Kellerberrin.

15. CLOSURE

There being no further business the Chair declared the meeting closed at 11:58am.